# MICHIGAN DEPARTMENT OF CORRECTIONS POLICY DIRECTIVE SUBJECT ESCAPE AND APPREHENSION REPORTING/ PROCESSING SUPERSEDES 01.05.125 (09/01/93) DOM 2001-22 AUTHORITY MCL 750.193; 791.203; 791.231; 791.265d; 800.61 ACA STANDARDS 3-4099; 3-4213; 3-4219; 2-CO-3B-02; 3-ACRS-1F-02; 3-ACRS-3A-12 BACE 1 0F 5

## **POLICY STATEMENT:**

Escapes and subsequent apprehensions shall be reported and processed, and shall include providing appropriate notifications and calculating applicable dead time, as set forth in this policy.

### POLICY:

# **GENERAL INFORMATION**

- A. For purposes of this policy, "Warden" includes the Administrator of the Special Alternative Incarceration Program facility (SAI), and the Administrator of the Office of Field Programs (OFP), Field Operations Administration (FOA).
- B. For purposes of this policy, "prisoner" includes SAI probationers.
- C. In accordance with the Department's contract with the Wackenhut Corrections Corporation and PD 05.01.145 "Michigan Youth Correctional Facility", Michigan Youth Correctional Facility (MYC) staff shall report and process escapes from MYC and subsequent apprehensions consistent with the requirements in this policy for Correctional Facilities Administration (CFA) facilities, unless otherwise indicated.
- D. The Electronic Monitoring Center (EMC), FOA, is responsible for entering and canceling escape warrants. The EMC Manager shall ensure staff are available 24 hours per day, 7 days per week. EMC staff shall respond to all requests received via the Law Enforcement Information Network (LEIN) for information on escape warrants, including requests for verification of status; responses shall be provided within ten minutes after receipt of the request. The EMC Manager shall ensure a monthly audit is conducted of all active escape warrants to ensure accuracy.

# ESCAPE REPORTING AND PROCESSING

- E. The Warden of the facility from which an escape occurs shall be responsible for the escape reporting and processing requirements set forth in this section. If an escape occurs during transfer, the Warden of the sending facility shall assume these responsibilities. If an escape occurs from a non-Department facility other than MYC (e.g., jail) or under any other circumstances where the prisoner had been removed from a Department facility (e.g., hospital, court appearance), the Warden of the Department facility at which the prisoner was most recently housed prior to the escape shall assume these responsibilities when notice of the escape is received. If notification of an escape is received by a staff person who does not work at the facility where the prisoner was most recently housed, the staff person shall convey this information immediately to staff at the appropriate facility.
- F. Upon initial discovery of a Community Residential Programs (CRP) prisoner's unauthorized absence, staff shall immediately institute search procedures to determine whether the prisoner has escaped, attempted to escape or is absent due to some mitigating circumstance (e.g., accident, illness, hospitalization); however, the reporting requirements set forth below shall not be delayed more than two hours to determine mitigating circumstances. A CRP prisoner's unauthorized absence without mitigating circumstances shall in all cases be reported and processed as an escape from lawful

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custody.

- G. Whenever staff have determined that a prisoner has escaped, the Warden shall ensure the following occurs <u>immediately</u>:
  - 1. The EMC is notified to enter an escape warrant into LEIN. The EMC shall immediately send written confirmation to the Warden or designee that the escape warrant has been entered; the confirmation shall be retained in the prisoner's Record Office file.
  - 2. The Absconder Recovery Unit is contacted in accordance with PD 06.01.130 "Absconder Recovery Unit".
  - 3. The Michigan State Police (MSP) post and Sheriff's Department servicing the area from which the prisoner escaped, the county of sentence and the county of the prisoner's home community are notified by LEIN administrative message. Follow-up telephone confirmation shall be made if confirmation of receipt is not received via LEIN within 30 minutes.
  - 4. Other law enforcement agencies are notified as deemed necessary, in accordance with established procedures.
  - 5. Victims and others who have requested to receive notice are notified as set forth in PD 01.06.120 "Victim Notification".
  - 6. Escapes which require reporting pursuant to PD 01.05.120 "Critical Incident Reporting" are reported as set forth in that policy.
- H. An Emergency Response Team may be activated and deployed for the search and recovery of an escapee in accordance with PD 04.05.100 "Disturbance Control".
- I. The escape of a CRP prisoner shall be entered on the Department's computerized database (e.g., CMIS, OMNI) no later than the next business day following the escape. All other escapes shall be entered on the database during the same shift as when it was determined that the escape occurred.
- J. The Department offers up to a \$100 reward to a citizen providing information leading to the apprehension of an escapee. A reward greater than \$100 requires the approval of the Director. Department employees and law enforcement officials are not eligible to receive the reward. In CFA and SAI, a Wanted-Reward form (CSJ-119), including the most recent photograph of the escapee, shall be forwarded to all law enforcement agencies notified via LEIN during the same shift as when it was determined that the escape occurred. In CRP, the Wanted-Reward form, including the most recent photograph of the escapee, shall be forwarded no later than the next business day. Prior photographs of the escapee also may be provided as deemed appropriate. The Wanted-Reward form and any current or previous photographs of the escapee also shall be provided to other agencies and to news media representatives as deemed appropriate.
- K. Each escape or attempted escape shall be documented using a Notice of Escape or Attempt to Escape form (CSJ-202) unless the escape or attempted escape is from CRP and is not required to be reported as a critical incident pursuant to PD 01.05.120 "Critical Incident Reporting". For an escape from CRP, a CRP Escape, Apprehension and Reclassification Information form (CFJ-213) shall be completed and forwarded in accordance with OP 01.05.125-A "Community Residential Programs-Escape and Apprehension Reporting and Processing".
- L. An Administrative Warrant for Return of Escaped Prisoners form (CSJ-165) shall be completed for a prisoner who escapes from SAI or CFA. For an escape from CRP, an Administrative Warrant for Return of Escaped Prisoners form (CSJ-165) shall be completed only upon apprehension, as set forth in Paragraph T.

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- M. When an escape occurs, a major misconduct report for escape shall be prepared in accordance with PD 03.03.105 "Prisoner Discipline" and retained in the prisoner's Record Office file until the prisoner is apprehended. Prisoners who attempt to escape also shall be subject to discipline in accordance with PD 03.03.105. SAI probationers who escape or attempt to escape shall be subject to termination from the program in accordance with PD 06.04.105 Special Alternative Incarceration Program Probationer".
- N. Each escape or attempted escape shall be promptly investigated. The investigation shall include a determination of each of the following, as appropriate:
  - 1. Whether the prisoner's security classification and level of security placement were appropriate.
  - 2. Whether the prisoner was housed or transported using adequate security safeguards.
  - 3. Whether counts were conducted in accordance with PD 04.04.101 "Prisoner Count".
  - 4. Whether there were prior indicators which should have alerted staff that the prisoner might attempt an escape.
  - Whether the escape or escape attempt suggests inherent weakness exists in the facility's security system.
- O. Unless the escape or attempted escape is from CRP and not required to be reported as a critical incident pursuant to PD 01.05.120 "Critical Incident Reporting", a written report of the investigation conducted pursuant to Paragraph N shall be prepared and include any remedial action taken. The report shall be forwarded through the appropriate chain of command to the Regional Prison Administrator (RPA), FOA Deputy Director or designee or, if the escape or attempted escape was from MYC, the CFA Deputy Director, as appropriate. The reports shall be forwarded within ten business days after the escape or attempted escape or after notification is received of the escape or attempted escape unless an extension is approved by the appropriate RPA, Deputy Director or designee.
- P. If an escapee is discharged due to death or other reason in accordance with PD 03.01.135 "Discharge/Termination of Sentence", the appropriate Warden or designee shall notify the EMC to cancel the escape warrant from LEIN. The EMC shall immediately send written confirmation to the Warden or designee that the escape warrant has been canceled; the confirmation shall be retained in the prisoner's Record Office file.

# APPREHENSION REPORTING AND PROCESSING/EXTRADITION

- Q. The Warden of the facility from which an escape occurred shall be responsible for the apprehension reporting and processing requirements set forth in this section, except as set forth in Paragraphs Z and BB. If an escape occurred during transfer, the Warden of the sending facility shall assume these responsibilities. If an escape occurred from a non-Department facility other than MYC (e.g., jail) or under any other circumstances where the prisoner had been removed from a Department facility (e.g., hospital, court appearance), the Warden of the Department facility at which the prisoner was most recently housed prior to the escape shall assume these responsibilities when notice of the apprehension is received.
- R. Upon notification of the apprehension of an escapee, the Warden or designee shall provide immediate telephone notification to the appropriate RPA, the FOA Deputy Director or, if the escape was from MYC, the CFA Deputy Director, or designee, unless the escape was from CRP and not required to be reported as a critical incident pursuant to PD 01.05.120 "Critical Incident Reporting". The Director shall be provided telephone notification through the appropriate chain of command at the earliest practical opportunity. Law enforcement agencies notified of the escape pursuant to Paragraph G shall be notified of the apprehension as deemed necessary, in accordance with established procedures.
- S. The Warden shall ensure the EMC is notified to cancel the escape warrant from LEIN upon confirmation

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that the escapee has been taken into custody. The EMC shall immediately send written confirmation to the Warden or designee that the escape warrant has been canceled; the confirmation shall be retained in the prisoner's Record Office file.

- T. The Warden shall ensure that the Notice of Escape or Attempt to Escape (CSJ-202) and/or the CRP Escape, Apprehension and Reclassification Information form (CFJ-213) prepared pursuant to Paragraph K is completed to include appropriate apprehension information (e.g., date and location; apprehending agency). An Administrative Warrant for Return of Escaped Prisoners form (CSJ-165) also shall be completed for a CRP escapee apprehended in another state.
- U. If the escapee is being held in a non-Department facility, the Warden shall ensure a copy of the Administrative Warrant for Return of Escaped Prisoners form (CSJ-165), Judgment of Sentence, Fingerprint Card (CSJ-112) or Fingerprint Record (CSJ-184), as appropriate, and any other pertinent information is forwarded to the holding agency and arrangements are made to transport the prisoner to the appropriate Department facility as set forth in Paragraph Z. If the escapee was apprehended in another state, extradition procedures shall be initiated immediately upon notification that the prisoner is available; the Out-of-State Transportation Coordinator, Administration and Programs (A&P), shall be contacted and provided with the name and address of the holding agency, the name and telephone number of the out-of-state contact person, information on any known medical needs and any other pertinent information.
- V. Any pending felony charges for crimes committed while on escape shall be verified and recorded consistent with the requirements set forth in PD 03.01.120 "Detainers, Pending Felony Charges and Felony Suspect Information".
- W. Notification of the prisoner's apprehension and any new convictions shall be provided to the victim and others who have requested to receive notice in accordance with PD 01.06.120 "Victim Notification".
- X. If a citizen is eligible to receive the reward for providing information leading to the apprehension of the escapee, the Warden shall ensure the reward claim is fully corroborated with the arresting agency prior to payment being made.

# **Prosecution**

Y. The Warden shall ensure each escape case is referred through MSP or local law enforcement to the office of the prosecutor for the county in which the facility is located. However, an escape referral may be made <u>directly</u> to the prosecutor's office if an agreement for such referrals has been made with local officials. A referral for prosecution shall include a recommendation for or against prosecution only with prior approval of the Director or designee.

# Return to Department Facility

Z. Prisoners returned as escapees, including those returned from CRP, shall be received at the appropriate reception facility for processing in accordance with PD 04.01.105 "Reception Facility Services" unless otherwise authorized by the CFA Deputy Director or designee. The Warden of the receiving facility shall ensure the major misconduct report prepared pursuant to Paragraph M is obtained, completed to include appropriate apprehension information and processed in accordance with PD 03.03.105 "Prisoner Discipline".

# Dead Time Computation

AA. The date the escapee is arrested is considered the official date of return to Department custody. The period during which the prisoner is on escape status and not being held in custody by any other law enforcement or corrections agency is considered dead time (i.e., time not counted toward the Michigan sentences for which the prisoner was serving at the time of the escape). Dead time shall be calculated on the basis of calendar days. Any period of incarceration will not be charged as dead time; however,

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verification of that incarceration must be obtained prior to crediting it as time served toward the prisoner's Michigan sentences. All dead time shall be added to the escapee's current release dates to arrive at corrected release dates. If the prisoner is released or escapes from the custody of the arresting authority, a new period of dead time shall commence and be in effect until the escapee is rearrested.

- BB. The Warden shall ensure that dead time for escapees is calculated as set forth in Paragraph AA. The Records Administrator, Office of Planning, Research and Management Information Services (OPRMIS), A&P, shall calculate the dead time of prisoners who escaped from a non-Department facility to which they were transferred to serve their Michigan sentence (e.g., Federal Bureau of Prisons, MYC). However, whenever the information needed to calculate dead time is received after the prisoner's return to a Department facility, the Warden of the facility at which the prisoner is housed shall assume this responsibility.
- CC. If a prisoner has served his/her maximum sentence less applicable credits after the addition of all applicable dead time, the prisoner's discharge or termination of sentence, as appropriate, shall be processed in accordance with PD 03.01.135 "Discharge/Termination of Sentence".

# **OPERATING PROCEDURES**

DD. The FOA Deputy Director and each Warden shall ensure that procedures necessary to implement this policy directive are developed consistent with the requirements in the policy directive within 60 calendar days after its effective date.

# **AUDIT ELEMENTS**

EE. A Primary Audit Elements List has been developed and will be provided to Wardens, the SAI Administrator and OFP Administrator to assist with self audit of this policy, pursuant to PD 01.05.100 "Self Audit of Policies and Procedures".

BM:OPH:12/16/01